



**STATE BOARD OF EDUCATION MEETING
May 2, 2024
Office of the State Board of Education
650 West State Street, Suite 307
Boise, ID 83720**

Public Streaming: <https://www.youtube.com/channel/UC7j4VGGyNzPa6g6a-zVTHnA>

Thursday, May 2, 2024, 10:30 a.m. (Mountain Time)

INSTRUCTION, RESEARCH AND STUDENT AFFAIRS

1. ISU – Doctor of Nurse Anesthesia Practice (corrected motion) – Action Item

BUSINESS AFFAIRS AND HUMAN RESOURCES

1. UI – Planning and Design for New Residential Facility – Action Item

If auxiliary aids or services are needed for individuals with disabilities, please contact the Board office at 208-332-1571. While the Board attempts to address items in the listed order, some items may be addressed by the Board prior to, or after the order listed.

**INSTRUCTION, RESEARCH AND STUDENT AFFAIRS
MAY 2, 2024**

TAB	DESCRIPTION	ACTION
1	IDAHO STATE UNIVERSITY – DOCTOR OF NURSE ANESTHESIA PRACTICE	Action Item

INSTRUCTION, RESEARCH AND STUDENT AFFAIRS
MAY 2, 2024

IDAHO STATE UNIVERSITY

SUBJECT

Doctor of Nurse Anesthesia Practice

REFERENCE

April 2024

The Board approved the Doctor of Nurse Anesthesia Practice program and the associated professional fee.

APPLICABLE STATUTE, RULE, OR POLICY

Idaho State Board of Education Governing Policies & Procedures, Section III.G. and Section V.R.

BACKGROUND/DISCUSSION

The Doctor of Nurse Anesthesia Practice (DNAP) program within the Idaho State University (ISU) School of Nursing will focus on preparing nurse anesthesiologists to practice within the full scope of anesthesia services for Idaho's diverse patient population. Developed as a public-private partnership with West Idaho Anesthesia LLP, the DNAP program at ISU will prepare exemplary nurse leaders who integrate education, service, and scholarship through practice and research to enhance the quality of life for all Idahoans by expanding and enhancing anesthesia services within the state. The ISU program will meet all the requirements for students to take the National Certification Exam (NCE). Passing the NCE is required to become a Certified Registered Nurse Anesthesiologist (CRNA). This rigorous program emphasizes real-world clinical practice. The program culminates in the writing and presentation of a Capstone project which is designed to demonstrate program outcomes through the improvement of practice. The program is full-time, year-round, and completed over three years as required by the Council on Accreditation of Nurse Anesthesia Educational Programs (COA).

There are over 455 Certified Registered Nurse Anesthesiologists (CRNAs) in Idaho (2022 Idaho Nursing Workforce Report). At this time, there is neither a public nor private CRNA program in the state. Idaho is one of only a handful of states in the U.S. without a nurse anesthesia program. It is widely known that students tend to practice in the area where they received their education; however, registered nurses who want to become CRNAs must currently leave this state for their education. This ongoing issue has resulted in a loss of workforce for Idaho.

Despite having over 455 CRNAs licensed in Idaho, there is a major shortage of CRNAs across the state. Currently, in the greater Boise area, Saint Alphonsus is in need of 25 full-time CRNAs. St. Luke's Health System is in need of 18 full-time CRNAs. Saint Luke's also expects to need 10 more full-time CRNAs in the next 5 years (data received 11/2023 from Nick Russell, St. Alphonsus Anesthesia and Clint Allred, Chief CRNA, Anesthesia Associates of Boise). Many smaller anesthesia groups are looking for staffing as well. Based on these numbers as

INSTRUCTION, RESEARCH AND STUDENT AFFAIRS
MAY 2, 2024

well as job postings from smaller groups found on Gaswork.com, we estimate there to be a shortage of approximately 60-70 full-time CRNAs within the state.

Because of the current shortages, salaries in Idaho have increased by 25% or more within the last year (2023). The recruitment and retention costs are staggering. The use of locum contractors has overburdened many healthcare systems. Some outpatient procedures have had to be canceled or delayed for long periods of time due to a lack of adequate anesthesia personnel. Additionally, the majority of rural healthcare agencies use *only* CRNAs (due to the cost savings versus hiring a physician anesthesiologist) and would have difficulty continuing patient care requiring anesthesia without CRNAs. A majority of anesthetics delivered in the U.S. are delivered by CRNAs. Many of these anesthetics are delivered in independent practice settings almost exclusively by CRNAs. Idaho is one of 22 states in the U.S. that has opted out of physician supervision for Medicare reimbursement (Idaho opted out in 2002).

Currently, RNs leave Idaho to attend out-of-state CRNA programs. It is known that graduates tend to stay in the state where they complete the program due to extended time in the new area. Thus, Idaho is losing its own nursing workforce by not having an in-state CRNA program.

Other regional programs have reported high numbers of applicants to their programs with most programs receiving over 100 applicants for an average of 20 spots available. The program has not officially been announced, yet inquiries are coming into the School of Nursing on a weekly basis.

IMPACT

Idaho State University requests approval to add a professional fee to help fund the proposed Doctor of Nurse Anesthesia Practice program, in addition to normal graduate tuition and other fees, in accordance with Board Policy V.R., subsection 3.b.iii. The professional fee would initially be established at \$7,957 per semester for three semesters per year. Estimated Professional Fees are \$71,611.

Overview of the personnel resources that will be needed to implement the program:

- Year 1 - Program Director (PD) + 0.8 FTE Assistant Program Director (APD), adjunct faculty and administrative support
- Year 2 - PD + 0.8 FTE Assistant Program Director + 2 Instructors (0.8 each), adjunct faculty and administrative support
- Year 3 - PD + 0.8 FTE Assistant Program Director + 4 Instructors (0.8 each), adjunct faculty and administrative support

The Meridian campus has adequate classroom space and synchronous capabilities to include the L.S. and Aline W. Skaggs Treasure Valley Anatomy and Physiology laboratories. Students will also have access to computer labs. ISU will

INSTRUCTION, RESEARCH AND STUDENT AFFAIRS
MAY 2, 2024

also look into possibly sharing simulation resources with Idaho College of Osteopathic Medicine and will use professional fees to supplement this shared opportunity. Total expenditures are \$813,765 - \$2,215,534 of ongoing funding over four years and \$50,875 - \$152,625 of one-time funding over four years. The program will initially be supported by institutional reserves and ultimately funded by tuition and professional fees.

ATTACHMENTS

N/A

STAFF COMMENTS AND RECOMMENDATIONS

Consistent with Board Policy III.G.3.a.i (2), an institution requesting a new doctoral program must also complete an external peer review of the proposed program in addition to a full program proposal. The proposed DNAP program will require a specialized accreditation review, which can only occur once the program has been approved by the Board. This is a standard requirement for accreditation procedures. As part of the proposal request considered by the Board in April, Idaho State University requested that the specialized accreditation review fulfill the Board's standard external peer review requirement. The specialized accreditation process is more rigorous, is conducted by an external review panel, and is required before students may be enrolled in the program.

The request to waive the relevant subsection of Board Policy III.G for the external peer review requirement was inadvertently not included in the motion in the April Board meeting materials. To correct this, Board staff is bringing the request forward on behalf of Idaho State University for the Board's review and official approval of the waiver.

Staff notes the first reading of proposed amendments to Board Policy III.G.3. to provide for institutions ability to supplant the external review with initial specialized accreditation review were approved by the Board in April.

Board staff recommends approval.

BOARD ACTION

I move to approve the request by Idaho State University for a one time waiver of Board Policy III.G.3.a.i.(2) to allow for the specialized accreditation review to fulfill the Board's external peer review requirement for the Doctor of Nurse Anesthesia Practice program proposal.

Moved by _____ Seconded by _____ Carried Yes _____ No _____

BUSINESS AFFAIRS AND HUMAN RESOURCES
MAY 2, 2024

TAB	DESCRIPTION	ACTION
1	UI – PLANNING AND DESIGN FOR NEW RESIDENTIAL FACILITY	Action Item

BUSINESS AFFAIRS AND HUMAN RESOURCES
MAY 2, 2024

UNIVERSITY OF IDAHO

SUBJECT

Request for design and development of on-campus housing improvements through Master Developer partnership.

REFERENCE

January 2023 Executive Director approval for Master Developer project management

August 2023 University of Idaho Regents approved the FY25-30 University of Idaho Six-year Plan. Lines 33 through 36 are included in this request

April 2024 University of Idaho Regents approve amendment to University of Idaho Six-year Plan

APPLICABLE STATUTE, RULE, OR POLICY

Idaho State Board of Education Governing Policies & Procedure, Section V.K.1, and V.K.4.

BACKGROUND/DISCUSSION

The University of Idaho (UI) seeks Idaho State Board of Education (Board) approval for initial design and development work for on-campus housing improvements. The university completed an RFP for a master developer partner to do research, analysis, evaluation, recommendation, design, development and construction activities in support of having safe and secure housing for students on the destination residential campus.

The average age of the housing inventory on campus is over 50 years old with significant deferred maintenance. The university is currently leasing an off-campus motel to house up to 200 students. The university desires to improve housing assets to meet demand, discontinue leasing off campus apartments, and be competitive in housing quality for prospective students. The work will include enhancement of the existing Wallace Complex, Theopolis Tower and Elmwood Apartments. Reconfiguration and improvements to the existing graduate student and married student family housing area, and an addition of undergraduate housing beds with dining support. Resulting in an overall increase of approximately 150 beds on campus.

The project is consistent with the strategic goals and objectives of the University of Idaho and is key to the success of the University's enrollment recruitment and retention. It is also a key component to reaching, and then sustaining, the Carnegie R1 Classification very high research activity status. In addition, the project is fully

BUSINESS AFFAIRS AND HUMAN RESOURCES
MAY 2, 2024

consistent with the principles, goals, and objectives of UI's Long Range Campus Development Plan (LRCDP).

IMPACT

Based on pre-planning and feasibility work to date, the estimated cost of general construction for the full package of housing projects is \$142 million. Combined development partner and owner costs for architectural service, developer fees, reasonable and rational construction and project contingencies, insurance, permits, and debt issuance costs bring the total estimated project costs to \$194 million.

The source of funds for this project will either be University debt financing or development partner financing, or some combination of these, to be finalized prior to final project approval by the Board in October 2024. Until then, the University plans to utilize its reserves to pay invoices with the expectation that all expended reserve funds will be replenished by the eventual, approved financing for the overall project.

This request is for authorization to proceed with the design and development phase for the proposed on-campus housing improvement project. The University seeks authority to expend \$12,000,000 during this phase, based upon estimated costs for A/E fees, site survey, geotechnical investigation, utilities infrastructure, plan review fees, and design phase contingency allowances.

<u>Overall Project Funding</u>		<u>Estimated Budget</u>	
State	\$ 0	Design & Feasibility	\$ 6,000,000
Federal	\$ 0	Early Development	\$ 1,500,000
Other – UI	<u>\$12,000,000</u>	Utilities	\$ 4,250,000
		Project Cont.	<u>\$ 250,000</u>
Total	\$12,000,000	Total	\$12,000,000

ATTACHMENTS

Attachment 1 – UI Housing Improvements Outline 5-2-2024

BOARD STAFF COMMENTS AND RECOMMENDATIONS

UI's leadership team met with Board President Linda Clark, Vice President William Gilbert, Jr., immediate Past President Kurt Liebich and Board staff on April 17, 2024 to share UI's planned housing improvements and request timely consideration in moving forward with initial design and development of the overall project.

UI shared that the need for the project to move forward was crucial as most all of the existing student campus residence halls were over 50 years old, had significant

BUSINESS AFFAIRS AND HUMAN RESOURCES
MAY 2, 2024

deferred maintenance and are in need of significant upgrade and modernization. In addition, the capacity of the existing residence halls were inadequate for current student demand, which has led UI to lease an off-campus hotel to augment the UI's ability to meet existing student housing needs.

In order to effectively move forward, it was noted that time of was of the essence to begin this 36-month project, taking into consideration the limited construction season in Moscow and significant impact on material/labor costs of other major planned construction projects in the state by Meta and Micron.

The meeting concluded with the UI requesting the Board consider holding a special meeting to expedite this request.

This project will result in attractive, contemporary housing for students on the UI campus, which will support freshman housing needs, student enrollment, and retention efforts.

The request to allow UI to move forward with the planning and design phases will enable the University to immediately begin and move forward with the project.

Staff recommends approval.

BOARD ACTION

I move to approve the University of Idaho request to proceed with the initial design and development phase of the on-campus housing improvements, for a total cost of up to \$12,000,000 as described in the materials presented. Approval includes the authority for the Vice President for Finance and Administration to execute all necessary and requisite consulting and vendor contracts to implement the design and pre-development phase of this project.

Moved by _____ Seconded by _____ Carried Yes _____ No _____

UI HOUSING IMPROVEMENTS



University
of Idaho

REQUEST FOR INITIAL DESIGN & DEVELOPMENT

MAY 2, 2024

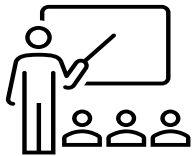


PROJECT OVERVIEW

RESIDENTIAL DESTINATION CAMPUS HOUSING

73%

*Students Report
“Living On Campus Has
Positively Impacted My
Overall Experience”*



1,452

*First-Time Freshman
Enrollment in 2023*

- I** As of Fall 2023, UI enrollment was 11,849 students, with **freshmen required to live-on the Moscow campus**
- I** Current **Moscow residence hall capacity is ~2,275 beds** (2,075 on campus + 200 beds via a motel master lease)
- I** Want to **increase bed capacity by ~150 beds**, (6.6% increase)
- I** Plans include a **refresh of existing residence halls** and addressing deferred maintenance
- I** **Repurpose of existing South Hill married student housing area to a new configuration to serve both graduate students and married/family housing**
- I** Adding **new undergraduate apartments** on campus so we can own instead of continuing to master lease an off-campus motel
- I** Additional **dining expansion** to accommodate the increased students living on campus

CAMPUS MAP



UNDERGRADUATE CORRIDOR



GRADUATE CORRIDOR





TIMING IS CRITICAL

DECISION FACTORS

- I** Project timeline is ~36 months
- I** Requesting \$12 million for design and development before coming to the State Board in October 2024 for full project approval
- I** Winters in Moscow are key factor in construction schedules (Almost 6 months of limited activities)
- I** If we lose a month now, we will not be able to meet the schedule necessary to complete work before ground freezes
- I** Which will delay move in by 1 year resulting in lost revenues
- I** The delay will also leave the university exposed to escalating construction costs, ranging from 5-25%
- I** In addition to lost revenues and increased costs, also concerned about labor availability by not 'locking in' the contractors and construction schedules in 2024



TIMING IS CRITICAL

INDUSTRY ANALYSIS – IDAHO & PNW

- I Working with Rocky Mountain Companies, CEO Mike Fery – Based in Boise, Idaho
- I Analysis on how the Micron \$15 Billion chip plant construction project plus the Meta data center project in Kuna are going to affect the construction contracting labor pools, supply chains and costs



Labor for Micron and Meta

governing.com/workforce/new-projects-may-strain-idahos-already-tight-cons... Paused

Construction Sees Labor, Wage Increases

Despite labor concerns, Idaho's construction industry is growing.

"We're almost double what the national average is (in construction labor growth)," said Hammon. "Since (the) 2020 recession, the low point, our employment in Idaho has increased over 27 percent."

There were over 70,000 Idahoans working in construction in January 2024 — a 4.6 percent increase from the previous January, Hammon said. The number employed in construction has gone up every year since the pandemic.

Wages have surged 15 percent to 20 percent in the last year, with a 20 percent to 25 percent increase anticipated in 2024, Hammon said.

In Idaho, \$6.5 billion was spent in construction in 2023, Hammon said, making up almost 6 percent of the state's gross domestic product. Nationally, construction made up 4 percent.

Employment numbers, salaries and the percentage of GDP will all likely increase in the coming years, Hammon said. The main reason, according to Hammon, is the mega-projects.

If we get the design and development activities started now, we can have some critical path items completed before Micron or Meta create an issue.

BUSINESS AFFAIRS AND HUMAN RESOURCES
APRIL 17, 2024

SCHEDULE PHASING



GRADUATE & MARRIED/PARENTING RECONFIGURATION

- I Immediately – Design and Utilities
- I Summer/Fall 2024 – Concrete & Site Prep
- I 2025 – Construction
- I August 2026 - Completion

NEW UNDERGRADUATE

- I Immediately – Design
- I 2025 – Development
- I 2026 – Construction
- BAHR I December 2027 - Completion

RENOVATIONS

- I Immediately – Design
- I Summer 2025–1st Wing of Wallace & 1/3 of Tower
- I January 2026 –2nd Wing of Wallace
- I Summer 2026– 3rd Wing of Wallace & 1/3 of Tower
- I January 2027 – 4th Wing of Wallace
- I Summer 2027 – 1/3 of Tower & Elmwood
- I August 2027 - Completion

Annual update on progress and schedule will be provided to the board



QUESTIONS?



DEMAND ANALYSIS FINDINGS

DEMAND SUPPORTS PROPOSED RENOVATIONS + NEW CONSTRUCTION BUNDLE

- I** Demand exists for ~200 new graduate beds, and ~100 units of married/ parenting housing in fall 2026.
- I** Fall 2026 undergraduate demand exceeds current capacity by 513 beds assuming flat enrollment and renovation/new construction premiums. ^[1]
- I** South Hill is ~450 beds with a large undergraduate population, pushing grad students, with and without families, off campus
- I** Building 400 new undergraduate apartment beds will allow all the undergraduates to be together in the undergrad corridor, plus we can stop master leasing the NCC (~180 beds)
- I** Building 400 new beds at South Hill with ~250 for graduate and ~150 for family/parenting housing
- I** If enrollment dropped by a staggering 15%, the university would only need to reclaim 10% of the off campus market share to be at full capacity

7.4

Average Residence Hall Satisfaction Rating (out of ten)

58%

Off-campus renters willing to pay renovation premium ^[2]

Percentage of On-Campus Undergraduate Students

Institution	Undergrad. Capture
University of Montana	41%
Northern Arizona University	37%
University of Idaho - Potential	33%
Northern Colorado University	32%
Montana State University	28%
University of Idaho	26%
Washington State University	20%
Eastern Washington University	14%
Idaho State University	14%
Portland State University	9%

BAHR

[1] Excess demand falls to 254 beds assuming a 10% enrollment decline.

[2] 58% of full-time undergraduate students paying over \$700/month off-campus expressed that they would be willing to pay a 20% premium to live in a renovated on-campus residence hall